# Coverage for fuel poverty

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### Context: rising energy prices

Since 2019, rising energy prices

- Demand > Supply
- Tight liquefied natural gas market, storage levels at their lowest in years, and moderation of Russian exports due to the fire in the Yamal-Europe gas pipeline
- Electricity merit order

Since March 2022, the war in Ukraine has accentuated this price increase

- $\rightarrow$  rising prices of raw materials and manufactured goods
- ightarrow loss of purchasing power

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Since the fall of 2021, this policy has cost 24 billion euros, including 10.5 billion euros to cap the increase in electricity rates at 4% (Ministry of Economy and Finance)

Tariff Shield: an emergency and short-term measure that benefits every household

#### Aim

Proposition: an insurance against fuel poverty(FP)<sup>1</sup>:

- ullet an in-kind insurance that guarantees "minimum energy":  $\underline{e}$
- for "well-off" households
- according household and housing characteristics

<sup>1 &</sup>quot;Is in fuel poverty [...] a household that has difficulties obtaining the necessary energy to satisfy his basic needs due to inadequacy of his resources or his living conditions." Grenelle 2 (July 12, 2010)

#### Interest

This coverage: an ex-ante measure to prevent FP (costly for society)

#### Facts:

- in 2018, 17% of the French households in FP = about 5 millions households = 11 millions people (Chaton & Gouraud, 2020)
- in 2018, 9.3 millions poor people<sup>2</sup> = about 15% of the total population (INSEE, 2020)

#### Impacts of the FP:

- on health (Lacroix & Chaton, 2015; Kahouli, 2020; Awaworyi Churchill & Smyth, 2021)
- cash flow problems for energy suppliers, social and private landlords...

<sup>&</sup>lt;sup>2</sup>i.e. those living below the income poverty line, which is set at 60% of the median median standard of living.

# Modelling strategy

- 2-goods and 2-periods insurance model (Schlesinger & Zhuang, 2014, 2019), (Alasseur et al., 2022)
- Utility function with "essential baskets" of energy and composite good  $(\underline{e}, \underline{x})$
- <u>e</u>, <u>x</u> household-specific
- Probability of loss of purchasing power (uncertainty about future income)
- Calibration using data from the Statistics on Resources and Living Conditions (2018SRCV and 2019SRCV)

**Focus** on non-fuel-poor households living in an all-electric dwelling, with an EDF's Blue peak/off-peak tariff

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## Assumptions

2 years (t=0,1), a discount rate ( $\beta$ ), 2 goods ( $x_t,e_t$ ), 2 markets ( $p_t^x,p_t^e$ ), 2 essential baskets ( $\underline{e},\underline{x}$ )

- Non-fuel-poor household in t=0, i.e.  $w_0>p_0^x\underline{x}+p_0^e\underline{e}$
- Separable utility function,  $U(x_t, e_t) = u(x_t) + \alpha v(e_t)$  with for all  $e_t < \underline{e}$ ,  $v(e_t) < 0$  and for all  $x_t < \underline{x}$ ,  $u(x_t) < 0$
- $w_1 = \widetilde{\omega} w_0$
- ullet Coverage against the fuel poverty,  $(p^I,\underline{e},\overline{\omega})$

$$e_{1}^{I}(\omega, w_{0}) = e_{1}^{'}(\omega, w_{0}) + \underline{e} \mathbf{1}_{I=1, \omega \leq \overline{\omega}}$$
 (1)

#### Remark

If  $\overline{\omega} \to \infty$  the insurance is equivalent to a prepayment



#### Household decisions

In t=0 the household takes out an insurance if  $(EU^{I=1}) \geq (EU^{I=0})$ 

Without insurance:

$$egin{aligned} V^0(w_t) := \max_{(x_t,e_t) \in \mathbb{R}^2_+} \ U(x_t,e_t), & ext{u.c.} \ p_t^x x_t + p_t^e e_t \leq w_t \end{aligned}$$
  $ext{EU}^{\emptyset}(w_0,\omega) := V^0(w_0) + eta[V^0(\omega w_0)]$ 

• With insurance :  $EU(w_0, p^I, \omega, \bar{\omega}) := V_0(w_0, p^I) + \beta[V_1(w_0, \omega, \bar{\omega})]$  with

$$egin{aligned} V_{0}(w_{0},p^{I}) &:= V^{0}(w_{0}-p^{I}), \ V_{1}(w_{0},\omegaar{\omega}) &:= \max_{(x_{1},e_{1}^{'})\in_{+}^{2}} U(x_{1},e_{1}^{'}+\underline{e}1_{I=1,\omega\leq\overline{\omega}}) \ & ext{u.c.} \quad p_{1}^{x}x_{1}+p_{1}^{e}e_{1}^{'}\leq\omega w_{0} \end{aligned}$$

#### Household preferences

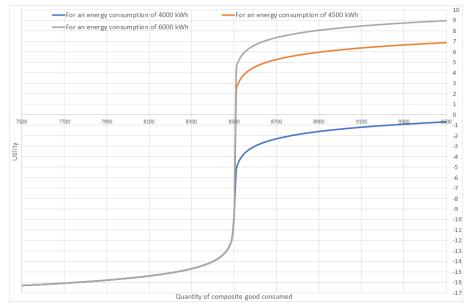
Prospect theory (Kahneman & Tversky, 1979)

$$u(y) := v(y) := \begin{cases} \nu_m(y) := -\ln\left(1 - y + \underline{y}\right) & \text{if } 0 \le y < \underline{y}, \\ \nu_M(y) := \ln(1 + y - \underline{y}) & \text{if } y \ge \underline{y}. \end{cases}$$
 (2)

- **H1.**  $\forall x < \underline{x}, e_t = 0.$
- Under H1 and with the specifications of u(.) and v(.) defined by (2), we consider

$$U(x_t,e_t) = \left\{ \begin{array}{l} U_{m,0}(x_t,e_t) = \nu_m(x) - \alpha_m \ln(1+\underline{e}) \text{ if } 0 \leq x_t < \underline{x} \quad (\forall e_t), \\ U_{M,m}(x_t,e_t) = \nu_M(x) + \alpha_m \nu_m(e) \text{ if } x_t \geq \underline{x} \text{ and } 0 \leq e_t < \underline{e}, \\ U_{M,M}(x_t,e_t) = \nu_M(x) + \alpha_M \nu_M(e) \text{ if } x_t \geq \underline{x} \text{ and } e_t \geq \underline{e}. \end{array} \right.$$

 $\alpha_M$ : parameter of energy saving;  $\alpha_m$ : effort to obtain  $\underline{e}$ .



Utility function

### Household preferences

- If  $e_t \geq \underline{e}$  and  $x_t \geq \underline{x}$  the indifference curve is convex; if  $e_t < \underline{e}$  and  $x_t \geq \underline{x}$  it depends on  $\alpha_m$  (convex if  $\alpha_m > 1$ )
- Notation:
  - (m,0) :  $x_t < \underline{x}$  and  $e_t = 0 \rightarrow$  poor households
  - (M,m) :  $x_t \ge \underline{x}$  and  $e_t < \underline{e} \to \text{fuel poor ones}$
  - (M,M) :  $x_t \ge \underline{x}$  and  $e_t \ge \underline{e} \to \text{non-fuel-poor ones}$

#### Household's choice

#### Definitions:

- "disposable" (missing) income in t,  $W_t^d(w_t) = w_t (p_t^x \underline{x} + p_t^e \underline{e})$
- in precarious situation in t if  $W_t^d(w_t) < 0$
- Consumption when the household does not purchase fuel insurance  $\to$  conditions on income and on  $\alpha_M$ 
  - **H2.**  $p_t^e < p_t^x + \max(W_t^d; 0)$  and  $\alpha_M \in \left[\frac{p_t^e}{p_t^x + W_t^d}; 1\right]$
  - H2 +  $W_t^d(w_t) \ge 0 \Rightarrow x_t \ge \underline{x} \text{ and } e_t \ge \underline{e}$
  - Existence of an interval =  $[p_t^e \underline{e} + p_t^x \underline{x} + p_t^e \alpha_m p_t^x; p_t^e \underline{e} + p_t^x \underline{x}]$  for which there is no equilibrium  $\rightarrow$  additional hypothesis about the behavior of the household (specifically on the effort parameter)

# Selected utility function

- Income-dependant parameters (w)
  - **H3**: if  $e_t < e$  then  $x_t \le x$
  - H3 + the equilibrium in  $(M,m)\Rightarrow lpha_m(w_t)=\underline{x}+rac{p_t^e(1+\underline{e})-w_t}{p_t^x}$
  - $\bar{\alpha}_m = \alpha_m(p_t^x \underline{x}) = \frac{p_t^e}{p_t^x}(1 + \underline{e})$

$$U(x_t,e_t) = \left\{ \begin{array}{ll} U_{m,0}(x_t,e_t) = \nu_m(x) - \bar{\alpha}_m \ln(1+\underline{e}) & \text{if} \quad 0 \leq x_t < \underline{x} \quad (\forall e_t) \\ U_{M,m}(x_t,e_t) = \nu_M(x) + \alpha_m(w_t)\nu_m(e) & \text{if} \quad x_t \geq \underline{x} \text{ and } 0 \leq e_t < \underline{e} \\ U_{M,M}(x_t,e_t) = \nu_M(x) + \alpha_M\nu_M(e) & \text{if} \quad x_t \geq \underline{x} \text{ and } e_t \geq \underline{e} \end{array} \right.$$

#### Consumption without insurance

$$x_{t}^{\emptyset}(w_{t}) := \begin{cases} x_{t}^{(m,0)} = \frac{w_{t}}{p_{t}^{x}} & \text{if } w_{t} < p_{t}^{x}\underline{x} \\ \underline{x} & \text{if } p_{t}^{x}\underline{x} \leq w_{t} < p_{t}^{e}\underline{e} + p_{t}^{x}\underline{x} \\ x_{t}^{(M,M)} & \text{if } w_{t} \geq p_{t}^{e}\underline{e} + p_{t}^{x}\underline{x} \end{cases}$$
(4)

$$e_t^{\emptyset}(w_t) := \begin{cases} 0 & \text{if } w_t < p_t^{\chi} \underline{x} \\ (w_t - p_t^{\chi} \underline{x})/p_t^{e} & \text{if } p_t^{\chi} \underline{x} \le w_t \le p_t^{e} \underline{e} + p_t^{\chi} \underline{x} \\ e_t^{(M,M)} & \text{if } w_t \ge p_t^{e} \underline{e} + p_t^{\chi} \underline{x} \end{cases}$$
(5)

with

$$x_{t}^{(M,M)}(w_{t}) = \underline{x} - \frac{p_{t}^{x} \alpha_{M} - p_{t}^{e}}{p_{t}^{x} (\alpha_{M} + 1)} + \frac{W_{t}^{d}(w_{t})}{p_{t}^{x} (1 + \alpha_{M})}$$

$$e_{t}^{(M,M)}(w_{t}) = \underline{e} + \frac{p_{t}^{x} \alpha_{M} - p_{t}^{e}}{p_{t}^{e} (\alpha_{M} + 1)} + \frac{\alpha_{M} W_{t}^{d}(w_{t})}{p_{t}^{e} (1 + \alpha_{M})}$$

$$(6)$$

$$e_t^{(M,M)}(w_t) = \underline{e} + \frac{p_t^{\mathsf{x}} \alpha_M - p_t^{\mathsf{e}}}{p_t^{\mathsf{e}}(\alpha_M + 1)} + \frac{\alpha_M W_t^{\mathsf{d}}(w_t)}{p_t^{\mathsf{e}}(1 + \alpha_M)} \tag{7}$$

## Consumption with insurance

• Household likely to be covered:

$$W_0^d(w_0) \ge p^I + \max\left(\frac{p_t^e}{\alpha_M} - p_t^X; -p_t^e + p_t^X \alpha_M\right)$$

- Consumption in t = 0:  $(x_0^{(M,M)}(w_0 p^I), e_0^{(M,M)}(w_0 p^I))$
- Insurance trigger:  $W_1^d(w_1) < 0 \Leftrightarrow \omega < \overline{\omega}(w_0)$  with

$$\overline{\omega}(w_0) = \frac{p_1^e \underline{e} + p_1^x \underline{x}}{w_0} \tag{8}$$

• **H4**:  $U'_{m,\underline{e}}(x_1,e_1) = \nu_m(x)$  if  $0 \le x_1 < \underline{x}$   $(\forall e_1)$ 



## Consumption with insurance

$$\begin{array}{ll} x_1^1(w_0,\omega) & := & \left\{ \begin{array}{ll} x_1^{(m,\underline{e})} = x_1^{(m,0)} & \text{if } \omega < \frac{p_1^x \underline{x}}{w_0} \\ x_1^{(M,\underline{e}^+)} = \underline{x} + \frac{W^{d_x}(\omega) - p_1^x \alpha_M + p_1^e}{p_1^x(\alpha_M + 1)} & \text{if } \frac{p_1^x \underline{x}}{w_0} \leq \omega < \overline{\omega}(w_0) \\ x_1^{(M,M)} & \text{otherwise} \end{array} \right. \\ e_1^1(w_0,\omega) & := & \left\{ \begin{array}{ll} \underline{e} & \text{if } \omega < \frac{p_1^x \underline{x}}{w_0} \\ e_1^{(M,\underline{e}^+)} = \underline{e} + \frac{(W^{d_x}(\omega) + p_1^x)\alpha_M - p_1^e}{p_1^e(\alpha_M + 1)} & \text{if } \frac{p_1^x \underline{x}}{w_0} \leq \omega < \overline{\omega}(w_0) \\ e_1^{(M,M)} & \text{otherwise} \end{array} \right. \end{array}$$

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where  $W^{d_x}(\omega) = \omega w_0 - p_1^x x$ 

# Willingness to pay for fuel insurance

$$\begin{split} \Delta \textit{U} &= \mathbb{E}\textit{U}(\textit{w}_{o},\textit{p}^{\textit{I}},\omega,\bar{\omega}) - \mathbb{E}\textit{U}^{0}(\textit{w}_{0},\omega) \\ &= \Delta \textit{V}_{0} + \beta \int_{\omega^{m}}^{\frac{p_{1}^{\times}\times}{w_{0}}} \bar{\alpha}_{\textit{m}} \ln(\underline{e}+1)\textit{f}\left(\omega\right) \textit{d}\omega + \beta \int_{\frac{p_{1}^{\times}\times}{w_{0}}}^{\overline{\omega}(\textit{w}_{0})} \Delta \textit{V}_{\textit{M},\textit{m}}(\omega,\textit{w}_{0})\textit{f}\left(\omega\right) \textit{d}\omega \\ \text{with } \Delta \textit{V}_{0} &= (1+\alpha_{\textit{M}}) \ln\left(1-\frac{p'}{W_{0}^{\textit{d}}(\textit{w}_{0})+p_{0}^{\textit{e}}+p_{0}^{\textit{x}}}\right) \text{ and} \\ \Delta \textit{V}_{\textit{M},\textit{m}}(\omega,\textit{w}_{0}) &= \alpha_{\textit{M}} \ln\left(\frac{\alpha_{\textit{M}}}{p_{1}^{\textit{e}}}\right) - \ln(p_{1}^{\textit{x}}) + \frac{\left(p_{1}^{\textit{e}}-W_{1}^{\textit{d}}\right)}{p_{1}^{\textit{x}}} \ln\left(\frac{p_{1}^{\textit{e}}-W_{1}^{\textit{d}}}{p_{1}^{\textit{e}}}\right) \\ &+ (1+\alpha_{\textit{M}}) \ln\left(\frac{\omega \textit{w}_{0}+p_{1}^{\textit{e}}+p_{1}^{\textit{x}}(1-\underline{x})}{1+\alpha_{\textit{M}}}\right) \end{split}$$

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- 2019SRCV to determine  $\underline{x}$ ,  $\underline{e}$  and  $\alpha_M$
- 10,176 out of 11,737 households are above the poverty line
- 2 types of households characterized by their perception of their current financial situation
  - "We are struggling but are getting by"; "Things are okay but they should be careful"  $\rightarrow$  "strained" households  $\rightarrow$   $\times$  and  $\underline{e}$
  - "We are fine"; "We are rather confortable"; "We are really confortable" +  $W_0^d(w_0) > p^l \rightarrow$  "well-off" households  $\rightarrow \alpha_M$

#### Living standards for composite good $\underline{x}$

- **H5.** If  $CU_i = CU_j \Rightarrow \underline{x}_i = \underline{x}_j$
- 4,935 "strained" households
- The minimum level of the composite goods per CUs in t = 0:  $p_0^x x_i / CU_i \approx (w_{0,i} - p_0^e e_i) / CU_i$
- $p_{2019}^{x} = 1$
- mean(p<sub>0</sub><sup>x</sup>x<sub>i</sub>/CU<sub>i</sub>) =19,724; median(p<sub>0</sub><sup>x</sup>x<sub>i</sub>/CU<sub>i</sub>) =19,257
   → 1,644 €/month in 2019 (1,474 €/month in 2014 according to Observatoire National de la Pauvreté et de l'Exclusion Sociale (ONPES))

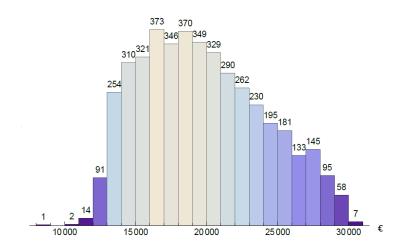
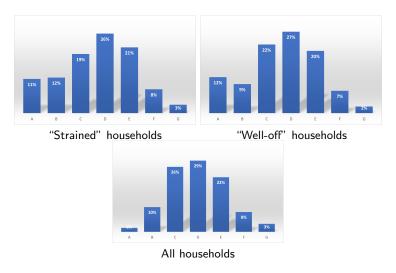


Figure: Frequency histogram of observed  $(p_{2019}^{x}\underline{x}_{i}/CU_{i})$ 

#### The decent level of energy for i

- $\underline{e} = f(\text{characteristics of the dwelling})$
- All-electric dwelling
- To determine  $\underline{e_i}$ : "strained" households (1,150 out of 4,935 "strained" households in all-electric dwellings)
- Expenditure data  $\rightarrow$  price assumption  $\rightarrow$  price = EDF's Blue peak/off-peak tariff
  - Lump-sum fee and variable parts
  - Lump-sum fee: the power subscribed, according to the surface
  - ullet Energy demand + tariff  $o e_{2019,i}$
  - $\bullet$  <u>e</u> depends on the surface and the energy efficiency (EPC score) of the dwelling
  - $\epsilon_i = 2.58 \times \frac{e_{2019,i}}{\text{surface}}$  (Annex 3.2 of the decree of 2/8/2012)

# Percentage of households living in all-electric dwellings at each EPC score and for different types of households



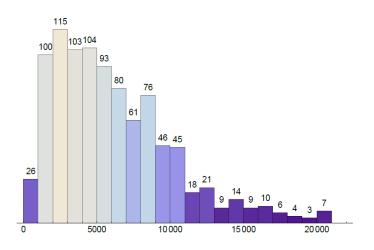
#### The decent level of energy for the household *i*

EPC score	Α	В	С	D	E	F	G
$\underline{\epsilon}_{j}$	30.75	70.97	121.62	189.62	268.27	363.57	544.09

Table: Average primary energy consumption (kWh<sub>pe</sub>/m<sup>2</sup>/year)

 $\rightarrow$  the "well-off" household i living in a dwelling with a EPC score j and a surface s needs a minimum energy level:  $\underline{e}_i = 2.58 \times s \times \min(\underline{\epsilon}_j; \epsilon_i)$ 

# Histogram of the minimum energy levels of "well-off" households $(\underline{e}_i)$



#### The energy saving parameter, $\alpha_M$

From the equilibrium consumption  $e_{2019,i}^{(M,M)}(w_{2019})$ , denoted by  $e_i$ , we deduce for the "well-off" households

$$\alpha_{M_i} = \frac{(1 + e_i - \underline{e}_i) p_{2019,i}^e}{(\underline{e}_i - e_i) p_{2019,i}^e + 1 + W_{2019,i}^d(w_{2019,i})}$$

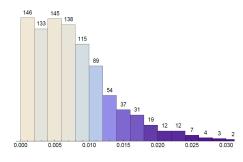


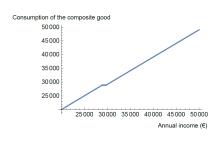
Figure: Histogram of  $\alpha_{M,i}$ 

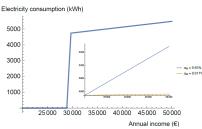
#### Illustration for the median household

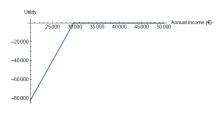
#### The median household

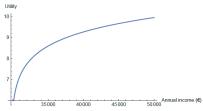
- 2-person households
- All-electric dwelling of 80 m<sup>2</sup>
- Blue peak/off-peak tariff (40% in off-peak h/ 60% in peak h);
   subscribed power of 9kVA
- $\rightarrow$   $\underline{x} = 1,644 \times 1.5 = 2,466$  /month
- $ightarrow \underline{e} = 4,744 \text{ kWh/year}$  and  $p_{2019}^e = 17.6 \text{ c} \in /\text{kWh}$ 
  - ullet A "good" D-score dwelling (153 kWh<sub>pe</sub>/m<sup>2</sup>/year)
  - $\alpha_M$  = the median of  $\alpha_M$  of the 2-person households living in an all-electric dwelling of 80 m<sup>2</sup> = 0.65%
- → An household is poor if  $w_{2019} < 28,890$  €/year and fuel poor if  $w_{2019} \le 29,724$  €/y

## Optimal consumption and utility of the median household









#### Income and its evolution

Probability of income change:  $\omega_{i,t} = \frac{w_{i,t+1}}{w_{i,t}}$ 

2018SRCV and 2019SRCV data

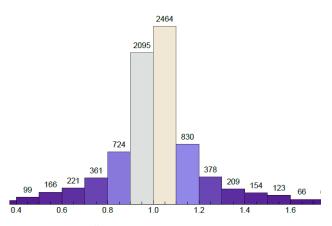
Estimation of the distribution  $f_{2018}$  of  $\omega_{i,2018}$  (for D3 to D10): t-Student distributions except for D4 which is a mixture of Laplace and Cauchy distributions

Padé approximation for an analytical expression

## Assessing the willingness to pay for insurance

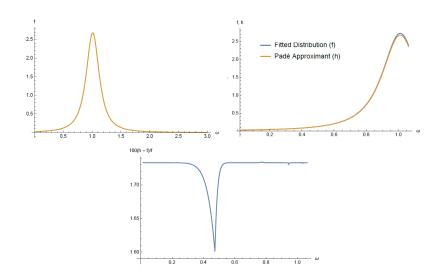
$$\begin{split} \Delta \textit{U} &= \mathbb{E}\textit{U}(\textit{w}_{o},\textit{p}^{\textit{I}},\omega,\bar{\omega}) - \mathbb{E}\textit{U}^{0}(\textit{w}_{0},\omega) \\ &= \Delta \textit{V}_{0} + \beta \int_{\omega^{m}}^{\frac{p_{1}^{\times}\times}{w_{0}}} \bar{\alpha}_{\textit{m}} \ln(\underline{e}+1)\textit{f}\left(\omega\right) \textit{d}\omega + \beta \int_{\frac{p_{1}^{\times}\times}{w_{0}}}^{\overline{\omega}(\textit{w}_{0})} \Delta \textit{V}_{\textit{M},\textit{m}}(\omega,\textit{w}_{0})\textit{f}\left(\omega\right) \textit{d}\omega \\ \text{with } \Delta \textit{V}_{0} &= (1+\alpha_{\textit{M}}) \ln\left(1-\frac{p'}{W_{0}^{\textit{d}}(\textit{w}_{0})+p_{0}^{\textit{e}}+p_{0}^{\textit{x}}}\right) \text{ and} \\ \Delta \textit{V}_{\textit{M},\textit{m}}(\omega,\textit{w}_{0}) &= \alpha_{\textit{M}} \ln\left(\frac{\alpha_{\textit{M}}}{p_{1}^{\textit{e}}}\right) - \ln(p_{1}^{\textit{x}}) + \frac{\left(p_{1}^{\textit{e}}-W_{1}^{\textit{d}}\right)}{p_{1}^{\textit{x}}} \ln\left(\frac{p_{1}^{\textit{e}}-W_{1}^{\textit{d}}}{p_{1}^{\textit{e}}}\right) \\ &+ (1+\alpha_{\textit{M}}) \ln\left(\frac{\omega \textit{w}_{0}+p_{1}^{\textit{e}}+p_{1}^{\textit{x}}(1-\underline{x})}{1+\alpha_{\textit{M}}}\right) \end{split}$$

### Illustration for all income deciles



**Note**: The histogram of  $\omega_i = \frac{W_{i,2019}}{W_{i,2018}}$  (the change in income) is truncated on the right for readibility reasons. 6,113 out of 8,368 households have an  $\omega_i$  value between 0.8 and 1.2

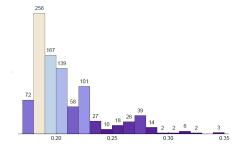
### Illustration for all income deciles



#### Insurance taken in late 2021 for 2022

#### Electricity price in December 2021

**2021**: EDF's Blue peak/off-peak tariff (lump-sum fee for 9 kVA = €183.68; pour 12 kVA = €221.5; pour 15 kVA = €258,07; pour 18 kVA = €292,35; and price in peak hours (resp. off-peak h) 18.21 (resp. 11.93) c€/kWh



Statistics	€/MWh
min	17.22
max	34.57
mean	20.85
median	19.88

Average electricity prices in Dec. 2021 for the "well-off" households

#### Electricity prices in 2022

- Tariff shield (Finance Act 2022) 4% cap on electricity tariff increase
- Without the tariff shield: 35% increase (CRE)

Illustration: Median household bill ( $\underline{e} = 4,744 \text{ kWh/year}$ )

- in 2021: 921 €, i.e. 19.41 c€/kWh
- in 2022:
  - with the tariff shield, 943.78 €, i.e. 19.89 c€/kWh
  - without it, 1,243 €, i.e. 26.21 c€/kWh
- for "well-off" households, the change in average electricity prices between Dec. 2021 and Sep. 2022 ranges from 0.93% to 2.95% (mean =2.33%; median =2.44%)

The price of the composite good:  $p_{2019}^{\rm x}=1$ ;  $p_{2021}^{\rm x}=1.01964$ ;  $p_{2022}^{\rm x}=1.0685$  and  $p_{35\%}^{\rm x}=1.084$  (calculation based on INSEE data)

### First results – ceteris paribus (same income ...)

Percentage of households living in all-electric housing that fall into FP

- 3.05% between 2019 and 2021 (0.24%)
- 5.64% between 2021 and the second quarter of 2022, despite the tariff shield (0.45%)
- 8.46% between 2021 and the second quarter of 2022, without the tariff shield (0.68%)

In 2022, 8.05% of 29 million households are "well-off", live in all-electric dwellings and have subscribed the regulated tariff

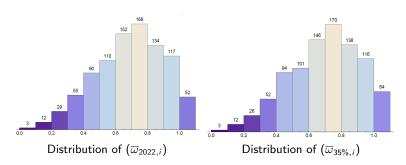
#### Other results

Cost of the tariff shield for these households  $\approx 1.66$  billion  $\leq$  including 0.43 billion  $\leq$  for the price effect

Ministère de l'économie et des finances (Sept. 1, 2022): Cost of the tariff shield = 10.5 billion € to cap electricity price increases at 4% (24 billion € since the beginning of the tariff shield in the fall of 2021)

1.66 billion € = a lower boundary (announcements on the expected increase in the price of electricity = 100% + even partial withdrawal of supplier from the residential market, e.g. lberdrola)

# The coverage - The insurance trigger



With (resp. without) the tariff shield:

- $min(\overline{\omega}_i) = 0.427\%$  (resp. 0.441%)
- $\max(\overline{\omega}_i) = 104.67\%$  (resp. 107.94%)
- $mean(\overline{\omega}_i) = 0.687\%$  (resp. 0.695%)
- median $(\overline{\omega}_i) = 0.704\%$  (resp. 0.712%)



# The coverage - Expected cost to the insurer

For each well-off household i, the insurer

- knows <u>e</u>;
- does not know its cost
- can estimate  $\overline{\omega}_i$  with price scenarios
- ullet can estimate the probability distribution of income variations  $\omega_i$
- ightarrow and calculate  $\underline{e}_i \mathbb{E}(\omega_i < \overline{\omega}_i)$

### Example: with and without the tariff shield

In 2022: 29 millions households, the quantity of electricity that the insurer must guarantee so that all-electric households do not fall into FP is about 1.517 TWh with the tariff shield and 2.061 TWh without

# The insurance is "less expensive" than the tariff shield if

the sourcing price is lower than 803 €/MWh! But ...



# Household contribution (Maximum price)

Require some modifications (extension)

• Poverty  $\rightarrow$  aids (minimum integration income, housing allowances, energy voucher)  $\rightarrow$  modifications of  $w_1$  and

$$U(x_t, e_t) = \begin{cases} U_{m,0}(x_t, e_t) = \nu_m(x) - \overline{\alpha}_m \ln(1 + \underline{e}) & \text{if } 0 \leq x_t < \underline{x} \quad (\forall e_t) \\ U_{M,m}(x_t, e_t) = \dots \\ \dots \end{cases}$$

Reminder: 
$$\alpha_m(w_t) = \underline{x} + \frac{p_t^e(1+\underline{e}) - w_t}{p_t^x}$$
 hence  $\bar{\alpha}_m = \alpha_m(p_t^x \underline{x}) = \frac{p_t^e}{p_t^x}(1+\underline{e})$ 

#### Remarks

Aids for x are the same with or without insurance  $\Rightarrow$  no impact on WTP Aids for e (energy voucher or minimum service) are different if the household is insured or not  $\Rightarrow$  reduction of  $\underline{e}$  in  $U_{m,0}(.)$  and  $U_{M,m}(.)$ 

### Household contribution

The WTP of "well-off" households is approximated in two ways

**Method 1**:  $p_i^I \approx \min(W_{2021,i}^d, \tilde{p}_i)$  with

$$\tilde{p}_i = \mathsf{Prob}(\omega_i < \overline{\omega}_i(w_{0,2021,i})) \mathbb{E}(p_{2022}^e) \times \underline{e}_i$$

Mean = 13.23 €/month; Median = 5.93 €/month

**ENGIE** (Assurance Facture)

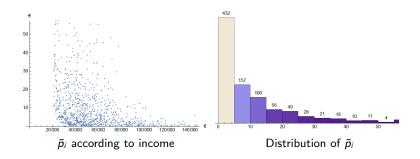
- 5 €/month
- maximum reimbursement of 5,000 euros for a maximum of 1 year (833 euros pour a hospitalization)

EDF (Assurénergie)

- between 2 €/month and 8 €/month
- reimbursement from 25 €/month to 200 €/month



## Household contribution - Method 1



### Household contribution - Method 2

Based on equation

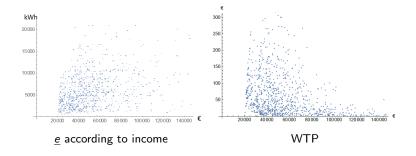
$$\overline{p} = \left(1 - \exp\left(-\frac{\beta W}{1 + \alpha_M}\right)\right) \left(W_0^d(w_0) + p_0^e + p_0^x\right)$$
(9)

with

$$W = \int_{\omega^m}^{\frac{\rho_1^2 \underline{\lambda}}{w_0}} \bar{\alpha}_m \ln(\underline{e} + 1) f(\omega) d\omega + \int_{\frac{\rho_1^2 \underline{\lambda}}{w_0}}^{\overline{\omega}(w_0)} \Delta V_{M,m}(\omega, w_0) f(\omega) d\omega. \tag{10}$$

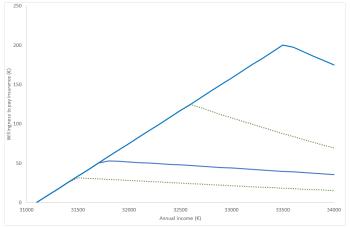
- $p_{M2,i}^I > \tilde{p}_i$
- Hyp.: Energy consumption subsidy
  - If the subscribed power  $=\xi$  kVA, than the aid will be  $\frac{e}{\xi}$ .
  - $\underline{e} \to \frac{(1-\xi)\underline{e}}{\xi} =$  a "quick" approximation of the amounts of energy and non-monetary (but dedicated) subsidies that the precarious household might receive

## Household contribution - Method 2



### Focus on the median household

```
p_{2021}^{\times}\underline{x}=29,587 ; FP if w_{2021}<31,089 p_{2022}^{\times}\underline{x}=32,954 ; FP if w_{2022}<33,897 (with the tariff shield) p_{35\%}^{\times}\underline{x}=33,434 ; FP if w_{2022}<34,678 (without)
```



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#### Conclusion

- Energy insurance system / preserve the purchasing power of households that are not in financial difficulty but could become so
- A differentiated risk-sharing instrument
- Probable losses if no obligation all the more high if supply on the wholesale market
- Private insurers take up the challenge??????
  - $\bullet$  Insurance exists but its coverage is limited  $\to$  do not prevent subscribing households from falling into FP
  - Cost of the fuel insurance = 2.061 TWh (without the tariff shield)
  - Deficit of a private insurer with sourcing on the wholesale market!
  - $\bullet$  Compulsory insurance for "well-off" households  $\to$  legal issue (liability insurance)
  - Yet the French people want to reduce their insurance!



#### Conclusion

- The tariff shield limits fuel poverty
- Possible deficit of the insurer → mechanism to be put in place should be linked to public-private risk sharing
  - The public authorities could top up and guarantee the insurance fund
  - A system of compensatory public insurance remains possible (e.g. crop insurance: the State contributes to the fund to limit farmers' insurance premiums)
  - The State could also play a role in the sourcing price of the insurer

### More

Differentiated policy based on the essential baskets for each household

- SRCV data and comparison with results from ONPES, 2014–2015
- In a society where energy saving will become more important, and for a fair transition, it seems to us really important to determine the basket of essential goods and its cost
- EPC scores

#### Extensions

- Include energy voucher, transport item in essential basket or change in household's behavior
- Problems of moral hazard (modifications of the behaviors of the household after the signature of the contract) and adverse selection (which may be due to asymmetric information as to the distribution of income or utility function parameters)
- Alasseur et al. (2022): effectiveness of in-kind insurance but the need to regulate this insurance market
- Questions of regulation and public policies have to be answered in regards to the risk sharing between private and public regarding energy efficiency in dwellings